

Message Text

CONFIDENTIAL

PAGE 01 BONN 09073 01 OF 02 251903 Z

41

ACTION EUR-25

INFO OCT-01 ADP-00 EURE-00 CIAE-00 DODE-00 PM-07 H-02

INR-10 L-03 NSAE-00 NSC-10 PA-03 RSC-01 PRS-01 SS-15

USIA-12 NEA-10 TRSE-00 MBFR-03 SAJ-01 ACDA-19 NIC-01

IO-13 OMB-01 RSR-01 /139 W
----- 045642

P R 251843 Z JUN 73

FM AMEMBASSY BONN

TO SECSTATE WASHDC PRIORITY 5903

INFO AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY PARIS

AMEMBASSY WARSAW

AMEMBASSY BUCHAREST

AMEMBASSY SOFIA

AMEMBASSY BUDAPEST

AMEMBASSY BELGRADE

AMEMBASSY PRAGUE

USMISSION NATO BRUSSELS

USMISSION BERLIN

C O N F I D E N T I A L SECTION 01 OF 02 BONN 09073

E. O. 11652: GDS

TAGS: PFOR, GW, WB, BU, RO, HV

SUBJECT: EASTERN EUROPEAN INTEREST IN CONSULATES GENERAL
IN EAST BERLIN

REF: A) BONN 8052; B) BUDAPEST 2397; C) SOFIA 645;
D) BERLIN 1061

SUMMARY: ALLIED EMBASSIES IN BONN HAVE NOW BEEN
APPROACHED BY LOCAL ROMANIAN EMBASSY WITH A REQUEST TO
ESTABLISH A CONSULATE GENERAL IN WEST BERLIN. THE
REQUEST WAS PRESENTED IN THE FORM OF SEPARATE NOTES TO
THE THREE EMBASSIES WHICH EMBASSY OFFICERS ATTEMPTED TO
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PAGE 02 BONN 09073 01 OF 02 251903 Z

DELIVER ON THE AFTERNOON OF JUNE 22. THE NOTES WERE REJECTED BY THE ALLIES ON THE GROUNDS THAT THEY DID NOT CONFORM WITH THE STANDARD PROCEDURES. FONOFF REPS TELL US THAT THE ROMANIANS ARE MAKING AGREEMENT ON FRG REPRESENTATION OF WEST BERLIN AND WEST BERLINERS IN ROMANIA DEPENDENT ON ALLIED AUTHORIZATION FOR THE ESTABLISHMENT OF A ROMANIAN CG IN WEST BERLIN. THE FONOFF HAS INDICATED THAT FRG INTEREST STRIKING THIS BARGAIN WILL PROBABLY LEAD THE FONOFF TO REQUEST ALLIED AGREEMENT TO CERTAIN DEPARTURES FROM THE ESTABLISHED PROCEDURES FOR THE ROMANIANS. ACTION REQUESTED: DEPARTMENT'S GUIDANCE. END SUMMARY.

1. TWO REPS OF THE ROMANIAN EMBASSY VISITED THE US, UK AND FRENCH EMBASSIES LATE ON THE AFTERNOON OF JUNE 22 TO DELIVER A NOTE VERBALE ON ESTABLISHMENT OF A CG IN WEST BERLIN WITH THE FOLLOWING TEXT: BEGIN TEXT:

THE EMBASSY OF THE SOCIALIST REPUBLIC OF ROMANIA PRESENTS ITS COMPLIMENTS TO THE EMBASSY OF THE UNITED STATES OF AMERICA AND HAS THE HONOR TO LET THE LATTER KNOW THE WISH OF THE GOVERNMENT OF THE SOCIALIST REPUBLIC OF ROMANIA TO ESTABLISH A CONSULATE GENERAL IN BERLIN (WEST) IN ORDER TO ENSURE THE REPRESENTATION OF THE ROMANIAN CITIZENS IN BERLIN (WEST).

THE EMBASSY WOULD BE GRATEFUL IF AN APPROACH IS MADE TO THE ALLIED LIAISON AND PROTOCOL OFFICE IN BERLIN (WEST) (UNITED STATES ELEMENT) WITH THE VIEW FOR GRANTING THE AGREEMENT FOR ESTABLISHING THE CONSULATE GENERAL.

THE EMBASSY OF THE SOCIALIST REPUBLIC OF ROMANIA AVAILS ITSELF OF THIS OPPORTUNITY TO RENEW TO THE EMBASSY OF THE UNITED STATES OF AMERICA THE ASSURANCE OF ITS HIGHEST CONSIDERATION.

COLOGNE, JUNE 22, 1973. END TEXT.

2. IN ALL THREE CASES ALLIED REPS NOTED THAT THE ROMANIANS WERE NOT FOLLOWING THE STANDARD PROCEDURES FOR SUCH REQUESTS WHICH PRESCRIBED THE TEXTS OF TWO SEPARATE
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 BONN 09073 01 OF 02 251903 Z

NOTES WHICH SHOULD BE DELIVERED TO THE ALLIED EMBASSIES. THE ROMANIANS PLEADED IGNORANCE OF THE STANDARD PROCEDURES AND ASKED THAT THE ALLIES TAKE RAPID ACTION ON THEIR REQUEST. ALLIED REPS SAID THEY COULD NOT ACCEPT THE NOTE IN THE PRESENT FORM AND ASKED THAT THE REQUEST BE RE- SUBMITTED ON THE STANDARD FORM. THE UK EMBASSY PRESENTED THE ROMANIANS WITH A COPY OF THE STANDARD PRO-

CEDURES.

3. THE FONOFF (BRAEUTIGAM) INFORMED US AFTERWARDS THAT THE ROMANIAN APPROACH HAD BEEN MADE IN THE CONTEXT OF DISCUSSIONS WITH THE FRG ON REPRESENTATION OF WEST BERLIN AND WEST BERLINERS IN ROMANIA. AS NOTED IN REF A, THE FONOFF HAD MADE CLEAR TO THE ROMANIANS THAT THE STANDARD APPROACH WOULD HAVE TO BE MADE THROUGH THE ALLIED EMBASSIES IN BONN. BRAEUTIGAM SAID THE FONOFF CONSIDERED IT TO BE A POSITIVE DEVELOPMENT THAT THE APPLICATION HAD GDS
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PAGE 01 BONN 09073 02 OF 02 251938 Z

63
ACTION EUR-25

INFO OCT-01 ADP-00 EURE-00 CIAE-00 DODE-00 PM-07 H-02

INR-10 L-03 NSAE-00 NSC-10 PA-03 RSC-01 PRS-01 SS-15

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P R 251843 Z JUN 73
FM AMEMBASSY BONN
TO SECSTATE WASHDC PRIORITY 5904
INFO AMEMBASSY LONDON
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AMEMBASSY WARSAW
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USMISSION NATO BRUSSELS
USMISSION BERLIN

C O N F I D E N T I A L SECTION 02 OF 02 BONN 09073

IN FACT BEEN SUBMITTED IN BONN. THIS HELD OUT THE POS-

SIBILITY THAT A PRECEDENT FOR OTHER EASTERN EUROPEAN COUNTRIES COULD BE ESTABLISHED. GIVEN THIS CHANCE, PLUS THE IMPORTANCE PLACED BY THE FRG ON SECURING ITS RIGHT TO REPRESENT WEST BERLINERS IN ROMANIA, BRAEUTIGAM SAID THE FEDERAL GOVERNMENT WOULD PROBABLY ASK THE ALLIES NOT TO BE OVERLY STRICK IN THEIR REQUIREMENTS FOR WORDING OF ANY FURTHER ROMANIAN REQUEST FOR ESTABLISHMENT OF A CG IN WEST BERLIN.

4. IN PARTICULAR, BRAEUTIGAM NOTED THAT THE MAIN ELEMENT MISSING FROM THE ROMANIAN NOTE WAS THE STANDARD REQUEST FOR CONSULTATION WITH THE FRG. BRAEUTIGAM SAID
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PAGE 02 BONN 09073 02 OF 02 251938 Z

THE GERMAN SIDE WOULD NOT INSIST ON INCLUSION OF THIS PHRASE, SINCE THE FONOFF CONSIDERED THAT IT HAD BEEN CONSULTED SUFFICIENTLY ALREADY BY THE ROMANIANS CONCERNING THEIR INTEREST TO OPEN A CG. HE ADDED THAT THE GERMAN SIDE WOULD ALSO BE WILLING TO ACCEPT OTHER CHANGES IN WORDING. IN THE FONOFF VIEW, THE IMPORTANT WESTERN INTERESTS LAY IN: ESTABLISHING THE BONN EMBASSIES AS A CHANNEL FOR THE SUBMISSION OF SUCH REQUESTS; OBTAINING ACKNOWLEDGMENT OF THE FRG'S RIGHT TO REPRESENT WEST BERLINERS IN ROMANIA AND OTHER EASTERN EUROPEAN COUNTRIES; AND INCREASING FOREIGN REPRESENTATION IN WEST BERLIN.

5. IN LIGHT OF THE HIGH FRG INTEREST IN THE MATTER, THE ALLIED EMBASSIES HAVE AGREED TO CONSULT QUADRIPARTITELY ON A REACTION TO FURTHER ROMANIAN APPROACHES WHICH, ACCORDING TO FONOFF INFORMATION, ARE TO BE EXPECTED IN COMING DAYS. BRAEUTIGAM SAID THE ROMANIANS HAVE TOLD HIM THEY WOULD LIKE TO HAVE THE MATTER CLEARED UP DURING THIS WEEK'S CEAUCESCU VISIT TO BONN. HE TOLD THEM THAT FINAL APPROVAL WOULD DEPEND ALSO ON COMPLETION OF REQUIRED STEPS BY ALLIED AUTHORITIES IN BERLIN AND THAT HE COULD NOT GUARANTEE THAT ALL NECESSARY PAPER WORK COULD BE COMPLETED IN LESS THAN TWO WEEKS.

6. EMBASSY COMMENT: THE EMBASSY AGREES THAT AN IMPORTANT PRECEDENT WILL BE SET IF THE ROMANIANS AGREE TO DIRECT APPLICATIONS FOR A CG IN BERLIN THROUGH THEIR EMBWSSY IN BONN. GIVEN THE IMPORTANT ALLIED AND FRG INTERESTS INVOLVED, WE BELIEVE THAT WE CAN BE FAIRLY FLEXIBLE ON WORDING OF THE VARIOUS NOTES TO ENABLE AGREEMENT TO BE REACHED ON ESTABLISHMENT OF A ROMANIAN CG. IN PARTICULAR, IF THE FEDERAL GOVERNMENT DOES NOT REQUIRE REFERENCE IN THE NOTES TO ALLIED CONSULTATION WITH GERMAN OFFICIALS, WE SEE NO REASON BASED ON ALLIED INTERESTS FOR ITS RETENTION. ADDRESSEES WILL RECALL THAT THIS CLAUSE WAS ORIGINALLY INSERTED AT FRG INSIS-

TENCE, AND WITH A GOOD DEAL OF OPPOSITION FROM THE
FRENCH. (SEE BONN A-845, 8/22/69.)

7. A FURTHER QUESTION IS WHETHER WE SHOULD ACCEPT A
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PAGE 03 BONN 09073 02 OF 02 251938 Z

ROMANIAN REQUEST FOR " ESTABLISHMENT" OF A CG. IN
GENERAL, COUNTRIES WISHING TO OPEN AN OFFICE IN BERLIN
ONLY SUBMIT A REQUEST FOR ACCREDITATION OF A CONSUL AND
NOT FOR SEPARATE AUTHORIZATION FOR ESTABLISHMENT OF THE
CG. WHEN THIS REQUEST IS GRANTED, THE ACTUAL OFFICE CAN
BE OPENED. AN EXCEPTION TO THIS PROCEDURE WAS MADE IN
AGREED MINUTE II OF THE QA FOR THE SOVIET UNION. IN FAC-
ING THE REQUESTS FROM EASTERN EUROPE, THEREFORE, ALLIED
AUTHORITIES WILL HAVE TO CHOOSE BETWEEN EXTENDING THIS
SPECIAL PROCEDURE TO OTHER COUNTRIES OR REQUIRING ONLY
THAT THE NAME OF A FUTURE CONSUL BE SUBMITTED FOR
APPROVAL. GIVEN THE POLITICAL IMPORTANCE ATTACHED BY
BOTH SIDES TO THIS QUESTION, WE WOULD SEE SOME VALUE TO
LIMITING OUR INITIAL AUTHORIZATION TO " ESTABLISHMENT"
OF THE CG AND OF RESERVING FOR FURTHER APPROVAL THE
ACTUAL PERSONNEL OF THE OFFICE.

8. DEPARTMENT' S VIEWS REQUESTED.
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